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Allerdale Borough Council.

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A statement of Community Involvement has to be produced by the Council as part of its Local Development Framework. It sets out how the Council will involve the community in the preparation and the revision of Local Development Documents and the consideration of planning applications. It will apply to the whole of Allerdale outside the National Park.

The Council also maintains a database of organisations or individuals who would like to be consulted on the preparation of Local Development Documents. If you wish to be added to the database please write to:

Planning Manager
Allerdale Borough Council
Allerdale House
Workington
CA14 3YJ

Email: ldf@allerdale.gov.uk
Fax: 01900 702866

Further information on the Local Development Framework can be found on the Council’s website.
2.1 The Government has replaced the present Local Plan system with the Local Development Framework. At the centre of these changes is improving the way the community participate in the preparation of local development documents as well as making decisions on planning applications.

2.2 The Council is committed to ensuring that the views of the community are incorporated as far as possible into the policy framework that guides development in the Borough. Community involvement will ensure that the plan is sound and encourages the whole process to become inclusive. In addition, issues can be identified at an early stage with the aim to resolving areas of conflict.
The Local Development Framework (LDF) process provides an opportunity to engage more constructively in shaping planning policy and a much more proactive approach to community involvement in plan preparation. The LDF will be made up of a folder of documents known as Local Development Documents (LDD). There are two types of Local Development Documents, Development Plan Documents and Supplementary Planning Documents.

3.1 Development plan documents

The Council will produce separate Development Plan Documents which will include a Core Strategy, site allocations and generic development management policies. Together they will form the policy framework against which individual planning applications will be decided. Area Action Plans can also be prepared, if required, and they would also form part of the Development Plan.

3.1.1 Core Strategy

This will be the first document to be produced and will outline the overall approach and core policies guiding development. As all Development Plan Documents have to be in conformity with the Core Strategy, the consultation carried out during its preparation will shape and inform the preparation of subsequent Development Plan Documents, in particular site allocations and generic development management policies.

3.1.2 Site allocations

This Development Plan Document will identify individual sites for such uses as housing, employment, leisure and tourism and will reflect the spatial strategy and objectives contained in the Core Strategy.
3.1.3 Generic Development Management Policies

This document will set out in greater detail the policy framework for deciding planning applications.

3.1.4 Proposals Map

The proposals map will show geographically the adopted development plan policies. The proposals map will be updated as each new Development Plan Document is adopted.

3.1.5 Area Action Plan

Area action plans focus on specific areas to identify issues and solutions particularly with regard to potential redevelopment.

3.2 Supplementary Planning Documents

Supplementary Planning Documents (SPD’s) add greater detail to policies contained in the Development Plan Documents and saved Local Plan, but would not form part of the Development Plan.

3.3 In addition to the above documents the Local development Framework will also include the Statement of Community Involvement, the Local Development Scheme and the Annual Monitoring Report.

3.4 Local Development Scheme

The Local Development Scheme (LDS) provides an outline of each Local Development Document that the Council intends to produce. It also sets out the timetable for preparing and reviewing each document. The Local Development Scheme can be viewed on the Council’s website.

3.5 Annual Monitoring Report

The Annual Monitoring Report, which is published each December, reports on the progress of the Local Development Scheme and monitors the implementation of policies in the saved Local Plan and the emerging Local Development.
The preparation of a Development Plan Document involves the following stages:

4.1 Plan Preparation

This stage covers the initial gathering of evidence to establish the principal physical, social, economic and environment characteristics of the area, through developing alternative strategy and policy options to a final preferred strategy or set of policies to be published. Throughout this process there will be continuous consultation and informal discussion with key stakeholders especially those involved in infrastructure delivery, specific consultees, appropriate general consultees and the wider community. The consultation methods that could be used are outlined in Section 10. These will be used flexibly and tailored depending on the issues being addressed by the Development Plan Document. How a particular consultation method will be used and when is contained in appendix 4.

Although there are no defined stages of consultation during the plan preparation stage the Council will produce an issues report at the start of the process which will set out the key issues to be addressed by the Development Plan Document. Comments on the key issues will be sought from specific consultees and general consultees and the local community using a variety of methods, details of which are outlined in section 10.

Following the consultation on the issues a range of options will be developed. Consultation will be carried out on the Council’s preferred option but there will also be an opportunity to comment on the full range of alternative options. The same organisations, community groups and individuals who were invited or have submitted comments at the issues stage will have an opportunity to comment on the options. All comments received will be assessed and will inform the preparation of the development plan document before it is published.

The Council recognises that the plan preparation is the key stage for the involvement of the community and stakeholders in the identification of issues and the development of options and as such the Council’s resources will be concentrated at this stage.
4.2 Publication (Regulation 27 and 28)

Before a council submits a Development Plan Document (DPD) to the Secretary of State it must publish and make available the documents it proposes to submit to the Secretary of State. (Regulation 27) At the point of publication the Development Plan Document is deemed to be sound. The DPD is published in order for representations, relating to issues of soundness only, to be made. Any representations received must be taken into account at the examination. The period for submitting representations will be a minimum of six weeks from the date of publication (Regulation 28).

When publishing a Development Plan Document the Council will statutory advertise in the Times and Star and the Cumberland News and issue a Press Release at the same time. Copies of the Development Plan Document will be available at the Council Offices and other venues listed in appendix 3, as well as on the Council’s website www.allerdale.gov.uk. All specific and general consultees, who were consulted previously, will be notified that the document has been published.

4.3 Submission to the Secretary of State (Regulation 30)

Upon submission to the Secretary of State of the Development Plan Document and supporting documentation the Council will issue a press notice and statutorily advertise the Development Plan Document in the same local newspapers mentioned above. Copies of the DPD and supporting information will also be available at the same venues used at publication and on the Council’s website. All specific consultees will be sent copies of the Development Plan Document and supporting documentation, as appropriate. General consultees, invited previously to make representations, will be notified that the Development Plan Document has been submitted and where and when the DPD and supporting information can be inspected.

4.4 Examination

An independent examination of the soundness of the Development Plan Document is carried out by an inspector appointed by the Secretary of State. The tests of soundness are set out in Appendix 2. Any organisation or individual who makes a representation within the specified six week consultation period, under regulation 28, has a right to have their representations considered by the Inspector. The presumption will be that the majority of representations will be considered by written submissions but there is a right to be heard should anyone so choose.

4.5 Adoption

Following the examination the Inspector will issue a report which is binding on the Council. The next stage is for the Council to formally adopt the Development Plan Document in accordance with the Inspector’s recommendations. Any person may challenge the validity of a DPD by submitting an application for Judicial Review to the High Court within six weeks of the date of the adoption notice for the DPD.
Supplementary Planning Documents

5.1 Supplementary Planning Documents (SPD) also form part of the policy framework for the Borough. Although part of the Local Development Framework they do not form part of the Development Plan. These documents tend to deal with more specific or localised issues and sites and would expand on policy contained in a Development Plan Document or linked to a saved local plan policy. A list of the SPD’s the Council proposes to produce is available on the Council’s website. The production process for a SPD is similar to a Development Plan Document, with the exception that it is not subject to an independent examination and falls into three stages.

5.2 Pre-Production

As with the preparation of a Development Plan Document compiling an evidence base and the identification of constraints, issues and opportunities is the starting point for preparing a SPD. As part of this process consultation will be carried out with the local community and stakeholders, as appropriate, to identify issues.

As a Supplementary Planning Document can cover diverse issues and be in different formats ranging from design guides to masterplans the consultation methods and the range of consultees will vary depending on the specific issue or location dealt with by the SPD.

5.3 Production

The issues raised and representations received during the pre-production stage will be fed into the preparation of the SPD. In accordance with regulation 17 of the Town and Country Planning (Local Development) (England) Regulations 2004 the draft SPD will be subject to a formal six week consultation period.

Everyone who submitted representations at the pre-production stage will be sent a copy of the SPD as well as appropriate specific and general consultation bodies. It will be statutorily advertised in the Times and Star and the Cumberland News. A copy of the SPD will be available at the venues listed in appendix 3, as appropriate, as well as on the Council website. A press release would also be issued and if appropriate a local exhibition maybe displayed. The range of consultation methods which could be used, depending on the content of the SPD, are set out in appendix 4.
5.4 Adoption

Comments received during the above six week consultation will be incorporated into the final SPD, where appropriate. All those that submitted representations will be advised what changes to the document, if any, occurred in response to their comments. As with a Development Plan Document any person may challenge the validity of a Supplementary Planning Document by submitting an application to the High Court within six weeks of the date of the adoption notice.

The adopted SPD will be available at the same locations used for the previous six week consultation and on the Council website.
6.1 Sustainability Appraisal is a systematic and iterative appraisal process, which incorporates the requirements of the Strategic Environmental Assessment Directive. The purpose of a sustainability appraisal is to appraise the social, environmental and economic effects of the strategies and policies in a Development Plan Document from the outset of the preparation process. To be effective the sustainability appraisal must be an integral part of the plan making process and inform the development of alternative options.

6.2 At the start of the plan preparation a sustainability appraisal scoping report will be prepared which will be a baseline report covering the plan area and will identify the sustainability issues which a Development Plan Document would have to address. It would also set out the sustainability appraisal framework, which will be used to assess the options as they develop. Consultation on the scoping report will be carried out with the statutory consultees as specified in the Strategic Environmental Assessment Directive and appropriate stakeholders, by sending a copy of the document and where necessary by holding individual meetings.

6.3 The Sustainability Appraisal will form an integral part of formulating alternative options during the plan preparation. The role of the Sustainability Appraisal, both in terms of generating options and deciding on the final preferred strategy or policies will be made clear and opportunities to comment on the role and content of the Sustainability Appraisal will be sent to the same consultees who were consulted on the scoping report. Any comments received will be taken into account before a final sustainability report and the Development Plan Document is published.

6.4 A Sustainability Appraisal may also be required for a Supplementary Planning Document if it is considered that it introduces an emphasis in policy which has not been subject to sustainability Appraisal as part of the preparation of a Development Plan Document.

6.5 Habitats Regulations Assessment

Under Regulation 48 of the Habitats Regulations 1994 an Appropriate Assessment (AA) is required when a plan would be likely to have a significant effect on a European wildlife site. The scope of the AA will depend on the location, size and significance of the proposed plan. Scoping on the need for an AA will be undertaken at the same time as the SA scoping report for a Local Development Document and will be published for comment at the same time. If an AA is considered necessary then it will be published in conjunction with the full sustainability appraisal for a particular Local Development Document.

Natural England is the only statutory consultee with respect to Appropriate Assessment. However, the Council may consult with other organisations that could have an interest in the AA process, dependent on the scope of the Local Development Document.

It should be noted that an Appropriate Assessment is a self contained step in a wider decision making process, required by the Habitats Regulations. The conclusion of the Assessment
should enable the Local Planning Authority to understand whether a proposal or plan would adversely affect the integrity of European wildlife sites.
7.1 The Town and Country Planning (Local Development) (England) Regulations 2004 as amended by The Town and Country Planning (Local Development) (England) (Amendment) Regulations 2008 specify that certain specific consultation bodies must be consulted. The minimum consultation requirement during the preparation of a Development Plan Document is set out in Regulation 25, the publication of a Development Plan Document (Regulation 27) and submission to the Secretary of State (Regulation 30) Regulation 17, sets out the consultation requirements for SPD’s.

Each of the specific consultation bodies to the extent that the local planning authority considers that the proposed subject matter of the Local Development Document affects the body; and

Such of the general consultation bodies as the Local Planning Authority consider appropriate.

7.2 The specific consultation bodies include:

- The Regional Planning Body
- North West Regional Development Agency
- Cumbria County Council and neighbouring authorities
- Parish Councils
- Police Authority
- The Coal Authority
- The Environment Agency
- English Heritage
- Natural England
- The Secretary of State for Transport
- Primary Health Care Trust
- Owners/controller of telecommunications apparatus
- Those organisations that provide electricity, gas and water and deal with sewerage

The regulations identify five types of bodies as general consultation bodies that relate to voluntary organisations representing certain groups with the community. These are:

- Voluntary bodies whose work benefits the area
- Bodies which represent the interest of:
  - Different ethnic or national groups in the Council’s area
  - Different religious groups in the Council’s area
  - Disabled people in the Council’s area
  - People carrying on business in the Council’s area.

7.3 The Council will also consult with various government departments as listed in Appendix 1. All general consultation groups and individuals have been invited to register their interest for involvement in the preparation of the Development Plan Documents and SPD’s. However the Council will include groups which are considered relevant to a particular Development Plan Document and SPD, even though they may not have indicated an initial desire to be involved. Where an individual or organisation has previously identified a preferred method of consultation the Council will endeavour to accommodate this, where resources allow.

7.4 Allerdale Borough Council maintains a database of individuals and organisations that wish to be involved in the preparation of the LDF documents including, local businesses, residents associations, voluntary groups, government bodies and individuals. If you would like to join the LDF consultation database and be kept up-to-date on the new development plan for Allerdale please contact us on 01900 702767. Please also contact us if you are already on the LDF consultation database and want to change your details or be removed.
7.5 With regard to planning applications the consultation process is outlined in greater depth in section 11. Statutory regulations form the basis of consultation on planning applications; however, the range and scope of consultations will depend on the type of application and the proposal.
8.1 The Council considers that some sectors of the community are harder to reach than others, in particular:

- People from Ethnic Minority groups
- Gypsies and Travellers
- People with Disabilities
- Young adults and older people
- Homeless people
- Single parent families
- Carers
- People living in areas of deprivation or low income
- People living in remote rural areas.

8.2 The Borough covers a large rural area which is serviced by limited public transport thus limiting access to services. In addition there are significant areas of both rural and urban deprivation and as a result people on low incomes which all act as barriers to becoming involved the consultation process. There are very few people from ethnic minorities or Asylum Seekers in the Borough and the age profile of the area is reasonably balanced, with the exception of such towns as Silloth which are predominately retirement areas.

8.3 To overcome potential consultation barriers a variety of methods and approaches need to be employed that are tailored to the particular needs of the consultees, these are outlined below.

8.4 Written Information

Written material is a key consultation tool in the plan making process, ranging from consultation documents to exhibitions and press articles. However people can have difficulty accessing information in this format due to learning or physical disabilities, poor literacy levels or the need for translation into another language.

8.5 The Council has published a Corporate Communication handbook which establishes guidelines to ensure that written material is accessible and user-friendly. The measures include:

8.5.1 Format for written material

- At least 12 point
- Large print version (16-22 point)
- Avoid block capital letters and italics, as hard to read.
- Avoid shadows and underlining
- Use plain language
- Avoid confusing colours and backgrounds
  Use single line spacing

8.5.2 All written material would also be available on audio tape, Braille and translated into different languages up on request. Summaries of large documents would also be made available, where appropriate.
8.6 Forums, Focus Groups and Presentations

Face to face techniques maybe more accessible to parts of the community who are not confident or have difficulty in accessing written documentation. However, in order to ensure such events are effective and accessible the following factors would have to be considered.

- Access to the venue particularly for people with disabilities
- Location of the event - use venues around the Borough, accessible by public transport
- Timing – try to respond to the needs of a particular group.
- Special attention will be paid to the needs of Gypsies and Travellers via outreach consultation so that there is direct and accessible communication with them.
- Use of plain language.

All Council staff have undertaken diversity training to ensure that all sections of the community have an equal opportunity to participate.

8.7 The Council intends to feed into the existing network of community workers and forums which exist for people with disabilities, young people and older people.
Local Strategic Partnership

9.0 Local strategic partnership

The Local Development Framework is a key tool in the implementation of the spatial element of the Community Strategy. Therefore the preparation and production of each Local Development Document will be fed into the work undertaken by the Thematic Groups of the Local Strategic Partnership. This will ensure that the preparation of the Local Development Framework is fully considered by the Local Strategic Partnership and as such becomes an integral part of the Community Strategy.

Details of the current version of the Sustainable Community Strategy is available from the West Cumbria Local Strategic Partnership website www.westcumbrialive.com or by contacting the Local Strategic Partnership on 01900 702990.
10 Proposed Approach and Process

10.1 The new planning system places greater emphasis on ‘front loading’ and consensus building with local communities on the contents of the plans that will shape the future of the Borough. ‘Front loading’ involves facilitating early involvement and securing inputs from the community and all stakeholders. The development of alternative options will be derived from the development of an evidence base, the awareness of local issues and the views of stakeholders and the community. This will ensure that the community will influence the evolution of Local Development Documents from the start. Failure to take this opportunity may compromise a consultees ability to participate in the Examination in Public, which will concentrate on whether the plan is sound, In particular stakeholders would have to demonstrate that the level of community involvement had not been sufficient. A full list of the test of soundness is contained in appendix 2. Traditionally, community involvement in the planning process would involve inviting comments on proposed policies and proposals in a written document (with relevant maps) at specific stages in the process. The new planning system encourages greater community involvement at the earliest stages in order to create a stronger local dialogue with the community. This general approach will be used throughout the Development Plan Document preparation.

10.2 In order to ensure that community involvement is as effective and far reaching as possible the Council sent out questionnaires to ask people how they would prefer to be involved.

10.3 The questionnaire was designed to initiate a dialogue with the community and stakeholders on how they wished to be involved in the production of the Local Development Framework. This Statement outlines the Council’s proposed approach based on the feedback from the questionnaires. However the Council recognises that many of the techniques are resource intensive and this strategy therefore aims to strike a balance between meeting the objectives of community involvement in the process and the resources available to undertake such techniques.

10.4 As a result of the responses received from the questionnaire the council has put together a number of consultation methods which aims to provide flexibility dependent on the type of document involved and the nature of the consultees see appendix 4.

10.5 Neighbourhood Forums

There are eleven Neighbourhood Forums in the Borough and they provide a network, set up and serviced by the County Council, to enable local residents to informally discuss and debate local issues and help influence priorities. It is considered that this network can provide a local emphasis and would be used to debate the emerging options for the Development Plan Documents, in particular with regard to the Core Strategy.

10.6 Exhibitions

This is a more traditional method of engagement with the community but it allows, by using venues
Statement of Community Involvement

around the Borough, local residents, community groups and local businesses to gain access to proposals for their area and would provide face to face contact with officers, as appropriate, to discuss and provide further explanation of policies options and individual site allocations.

10.7  Allerdale Outlook

This is a magazine produced by the Council, delivered to every household in the Borough. It is proposed to gain views and feedback on issues and the development of options using a postal or email response. However, the use of this consultation method will be dependent on the timing of the magazine and the space available.

10.8  Consultation documents

Sending copies of consultation documents either through the post or via email to specific and general consultees was chosen by the majority of organisations who were surveyed and as such will be a key consultation method. In addition to sending out documents to consultees on its database draft documents will be available for inspection at the Council’s offices and libraries around the Borough. Written comments will be sought either by post or email. Full details of the proposed venues and opening times are contained in appendix 3.

10.9  Planning for Real (TM)

The council may use this technique to engage the local community particularly in the preparation of Area Action Plans where the issues and policies relate to a defined area. This would be particularly useful for identifying existing issues and developing preferred options.

10.10  Council website

All documents, at all stages of preparation will be available for inspection on the Council’s website requesting written comments. A comments form will be available to download and it is intended that comments can be submitted on-line for the Core Strategy, site allocations and Development Control Development Plan Documents. The web-site will be kept up to date.

10.11  Presentations

This could be used as part of scheduled meetings such as the Parish and Town Councils. This will allow a question and answer sessions with officers afterwards. It is proposed to consult Parish and Town Councils regularly and attend where appropriate their meetings or invite them collectively to separate meetings. This is in addition to receiving all documentation as a statutory consultee.

10.12  Community Voice

This is a panel of approximately 500 residents of Allerdale who are representative of the Borough. They have agreed to respond to surveys and research conducted by the Local Authority. It is intended to use small focus groups made up of
members of Community Voice to discuss issues and policy options.

10.13 Planning Aid

Planning Aid is a voluntary service offering free, independent and professional advice on planning matters to the community groups and individuals. The Council will endeavour to ensure that members of the community are aware of the advice and support available. Further details about the Planning Aid Service can be obtained from Joint Professional Centre for Planning & Landscape, 3rd Floor, Claremont Tower, University of Newcastle upon Tyne, Claremont Road, Newcastle NE1 7RU, 0870 850 9803 or ntcw@planningaid.rkpi.org.uk.

10.14 Meetings with stakeholders

This method will be used at the issues and options stage to gather information to build up the evidence base and to discuss the development of preferred options.

10.15 Press

Press Releases will be used to inform the community of the publication of Local Development Documents and how they can submit comments. It is also intended to include articles in the press to raise the profile of the Local Development Framework and direct individuals and organisations to consultation events.

10.16 Local Strategic Partnership

The Local Strategic Partnership acts as a gateway to engage with essential public, private and voluntary organisations and networks which can contribute and influence the content of Local Development Documents. This is particularly important as many of the partners will be key to the delivery of the Local Development Framework. In addition to working with thematic groups of the LSP, it is intended to organise dedicated workshops to discuss policy options and infrastructure delivery, particularly with regard to the Core Strategy.

10.17 Facebook

Facebook will be used to advertise forthcoming consultation events and direct stakeholders and the community on how to view and comment on proposals.
Chapter 11

Consultation on Planning Applications

The Development Control service has adopted a planning and development service charter which sets out in detail how the Council will approach pre-application advice and deal with planning applications. A copy is contained in appendix five.

11.1 Pre-application Advice

The Council is a pilot authority for Development Management and encourages applicants to discuss their proposals before submitting formal planning applications. Appointments can be made with Planning Officers to discuss proposals and obtain advice on how best to proceed. Planning Officers are available to discuss pending applications throughout the process for the applicant and objectors. The Council’s development control section is divided into two teams. One team is responsible for the north of the Borough while the other covers the south. Where large schemes are concerned the Council encourages developers to get in touch at a very early stage to discuss the site and how any scheme could be designed to meet the needs and aspirations of the community and to make a positive contribution to shaping the town or village in which it sits.

Where appropriate officers will set up pre-application meetings involving the range of statutory agencies who would be consulted on any planning application. This gives the developer the opportunity to discuss potential issues and gain an understanding of the technical obstacles his scheme may need to overcome. The Council will also encourage potential applicants of large scale schemes to consult with local community groups and residents who would have an interest in the proposal before the scheme is finalised and an application is submitted.

11.2 Planning Applications

The scale and nature of consultation will vary dependent on the type of planning application.

Major applications;
Major development is defined as residential applications for ten or more dwellings or sites greater than 0.5 hectares. For all other uses the definition is based on floor space of 1000 square metres or more or sites over 1.0 hectares.

Consultation on major applications would include a press notice, site notice/s, and individual letters to local residents and businesses. Details of the application will be placed on the Council website and statutory consultees and local amenity groups will be consulted, as appropriate.

Listed Building applications;
Consultation on Listed Building applications would include a press notice, site notice and individual letters to adjoining residents. Local amenity groups would also be informed, as appropriate, as well as consultees such as English Heritage.

Conservation Area consent;
The consultation process for Conservation Area consent will use the same methods as outlined above for Listed Buildings applications.

Householder applications;
Householder applications are advertised by site notices and individual letters to adjoining properties. Relevant organisations such as Parish Councils and the Highway Authority would also be informed, if appropriate.
Minor applications;
Consultation on minor applications will involve the use of site notices and individual letters to adjoining neighbours. In addition Parish Councils and other agencies such as Highway Authority or Environment Agency will also be informed, where appropriate.

Departure applications;
If the Council are minded to approve a planning application, which does not accord with the provisions of the Development Plan, then the Council would publish a further press and site notice inviting comments on the proposal.

11.3 For the purpose of consulting neighbouring residents and businesses, the Council sends individual letters to properties immediately adjacent to the application site. For larger proposals this would be extended to a wider area depending principally upon the scale and nature of the proposal. Consultation letters invite comments to be made within 21 days of the date of the letter. However, bodies such as Natural England will be allowed a longer period of time to comment on applications where this is prescribed by legislation. Where there is insufficient information for statutory consultees to comment an extension to the 21 day consultation period would be agreed between the consultee and the Council. The results of any such consultation will be reported and taken into account in decisions made by, and on behalf of, the Council. Site notices are posted as required by the Regulations and are used to advertise proposals which are deemed to have a wider impact on the community.

Where a press notice is required or thought necessary, the Council will place this in one of two newspapers in the Borough depending on the location of the application site.

A protocol has been agreed between the County Council and the District Councils which establishes when the County Council should be consulted on planning applications received by the District Council. Details of the type of applications this covers are contained in appendix 6.

11.4 If an application is materially amended during its consideration, the Council will send a further round of consultation letters to nearby residents and to people who have also commented on the proposal. A copy of the revised plans will also be sent to the Parish/Town Councils. However if the Council considers that the proposed amendments alter the original application radically then a new application maybe required to enable proper consideration of the revised scheme and to allow full consultation with statutory and non-statutory bodies.

11.5 The Council will place copies of applications and accompanying plans, on deposit at its offices at Workington. However, full details of proposals that have a wider impact on the community will also be available at the appropriate area office. All applications can also be viewed on the council’s website. The Council will receive comments by post, fax and email.

11.6 Over 90% of the applications received by the Council are dealt with through delegated powers to officers and do not go to the Development Panel. The Development Panel is
made up of Council Members providing representation across the Borough. The Council allows the public to speak at the Development Panel meetings. Anyone who has submitted written comments on an application may address the Panel for 5 minutes. The applicant has the same period of time to respond to the issues raised by an objector.

11.7 The Council posts decisions on planning applications on the Council’s website. Parish and Town Councils receive a copy of the decision notice and report.

At present a weekly list of applications, full details of individual planning applications, reports to the Development Panel and decisions on all the applications are available on the Council’s website.


12 Member Involvement

12.1 Members have an important role to play in the preparation of the Local Development Framework and in the determination of planning applications. All Local Development Documents will be considered by the Development Panel. The panel has delegated authority to sanction documents for consultation as part of the plan preparation period. At the publication and submission stages the Development Plan Document will also be considered by Executive and Full Council, in addition to Development Panel.

12.2 All comments received during each consultation stage will be reported back to members when each stage is considered.

12.3 The Council’s Development Panel determine planning applications that fall outside the powers delegated to officers.

12.4 In addition to the formal consideration of Local Development Documents it maybe appropriate to hold group meetings with Members to involve them in the discussion of the issues and the development of options prior to drafting a Local Development Document.

Contact details for District Councillors and Parish Councils together with dates of Council meetings are available on the Council website www.allerdale.gov.uk or by telephoning 01900 702557.
13.1 All comments will be acknowledged and, where appropriate, it may be necessary to undertake follow up meetings with consultees to discuss issues raised as part of the consultation process.

A summary of the representations received, during the plan preparations will be made available when the Development Plan Document is published. The summary will also include the Council’s response to the representations and indicate whether the Development Plan Document has been amended or not as a result.

A similar summary document will be produced for SPD’s following the Regulation 17 consultation.

The venues where these documents can be viewed are listed in Appendix 3 and a copy will also be placed on the Council’s website.
14.1 The Council has limited resources and has therefore concentrated on techniques that use existing consultations networks such as those developed by the Local Strategic Partnership and the Neighbourhood Forum. These networks have officers dedicated to them which can help with the process. In addition the Council will consider the use of outside facilitators particularly in relation to Planning for Real (TM) exercises. The Council has also employed an additional member of staff to work on the Local Development Framework.

14.2 The consultation techniques which have been included in this SCI have been selected to achieve as wide coverage of community groups as possible while using existing staff resources efficiently. The effective implementation of the SCI will depend on retaining a fully staffed planning policy team, which at present consists of three permanent posts and 3 temporary posts. Any change to this would have an impact on the range of consultation exercises that could be undertaken.
15.1 The Statement of Community Involvement will be a flexible document and will be revised in the light of experience and an evaluation of the success or failure of particular methods of consultation. This may result in techniques being removed and new ideas and opportunities being tried.

15.2 The Annual Monitoring Report will include an assessment of the success of the SCI. This report will be available on the Council’s website. A review of the SCI will be undertaken if the numbers of people attending an event or the level responses to other consultations are unacceptably low, the types of groups originally identified have significantly altered or new techniques need to be included. Any review of the Statement of Community Involvement will be subject to consultation with stakeholders.
| **Annual Monitoring Report (AMR)** | part of the Local Development Framework, the annual monitoring report will assess progress on the Local Development Scheme and monitor the implementation of policies contained in the Local Development Framework and saved Local Plan. |
| **Generic Management Control Policies** | a suite of policies against which planning applications for the development and use of land and buildings will be considered. |
| **Area Action Plan (AAP)** | used to provide a planning framework for areas where significant change or conservation is needed. |
| **Inspector’s Report** | a document written by an independent Inspector from the Planning Inspectorate which assesses the soundness of the documents which form part of the Local Development Framework. |
| **Community Strategy** | a document produced by West Cumbria Local Strategic Partnership. The Strategy aims to promote and improve the economic, social and environmental wellbeing of the community. It contains key strategic policies. |
| **Local Development Documents (LDD)** | all Development Plan Documents, Supplementary Planning Documents and the Statement of Community Involvement are known as Local Development Documents. |
| **Core Strategy** | sets out the long-term spatial vision for the future development of Allerdale. It will contain the key strategic policies. |
| **Local Development Framework (LDF)** | a portfolio of planning documents, which includes Local Development Documents, Supplementary Planning Documents and the Statement of Community Involvement. The LDF will replace the old Local Plan system. |
| **Development Plan Document (DPD)** | A document which forms part of the Local Development Framework, and which sets out the planning policy framework against which proposals for development are assessed. |
| **Local Development Scheme** | sets out a programme for producing Local Development Documents. |
| **Development Panel** | A panel of Allerdale Councillors that decide planning applications that have not been delegated to officers as well as emerging Local Development Documents. |
| **Local Plan** | the Allerdale Local Plan is a district wide Local Plan (excluding the National Park) and will be replaced by the Local Development Framework. |
Local Planning Authority (LPA) : Allerdale Borough Council is the LPA for most planning applications in the District, apart from applications within the National Park and those for mineral extraction or waste disposal.

Local Strategic Partnership : partnerships of stakeholders from the public, private, community and voluntary sectors which promotes the social, economic and environmental well-being of the community.


Regional Spatial Strategy (RSS) : a plan for the North West Region which deals with large scale planning issues across the Region and which takes account of other social, economic and environmental issues at a regional scale.

Site Allocations : designation of land in a DPD for a particular land use.

Statement of Community Involvement (SCI) : sets out the standards which authorities will achieve with regard to involving local communities in the preparation of Local Development Documents and development control decisions.

Supplementary Planning Documents (SPD) : Documents prepared by the Council which provide extra information on policies and proposals in DPD’s.

Sustainability Appraisal (SA) : a means of assessing documents to ensure they reflect sustainable development objectives.

Strategic Environmental Assessment (SEA) : a report which assesses the potential environmental impacts of a proposal or Local Development Document.
Appendices

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3. Locations where documents can be viewed .................................................. 35
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5. Development control service charter ............................................................. 40
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Appendix 1: Consultees

Please note, this list is not exhaustive and also relates to successor bodies where re-organisations occur.

Specific consultation bodies

Coal Authority
Cumbria County Council
English Heritage
Environment Agency
Homes and Communities Agency
Lake District National Park
Mobile operator’s assoc
National Grid
Natural England
Neighbouring District Council
North West Regional Assembly
North West Regional Development Agency
Police Authority
Primary Health Care Trust
Secretary of State for Transport
Town/ Parish Councils in and adjoining the authority
Transco
United Utilities

Government Departments

Department for Business, Enterprise and Regulatory Reform
Department for Children, Schools and Families
Department for Communities and Local Government
Department for Culture, Media and Sport
Department for Environment, Food and Rural Affairs
Department for Innovation, Universities and Skills
Department of Health
Department for Transport
Department of Work and Pensions
Government Office North West
Home Office
Ministry for Justice
Ministry of Defence
Office of Government Commerce
UK Resilience

General consultation Bodies

Ancient Monuments Society
British Geological Survey
British Wind Energy Association
BT
CABE
Campaign for Real Ale
Capita
Centre for the ecology and hydrology
Church commissioners
Cockermouth Civic Trust
CPRE
Cumbria Biodiversity Partnership
Cumbria Ecologist
Cumbria Local Access Forum
Cumbria RIGS Group
Cumbria Wildlife Trust
Council for British Archaeology
County Archaeologist
Crown Estate Office
Defence Estates
Forestry Commission
Friends of the Earth
Health and Safety Executive
National Playing Fields Assoc
National Trust
NFU
Npower renewables
Royal Mail Group plc
RSPB
Society for the Protection of Ancient Buildings
Solway Coast AONB
Solway Firth Partnership
Sport England
The Garden History Society
The Georgian Group
The Ramblers Association (Lake District)
The Theatres Trust
The Twentieth Century Society
The Victorian Group
Wardell Community Power Station
West Cumbria Ramblers Association
Woodlands Trust
Workington Civic Trust

Adult Social Care
Children’s Services
Crime and Disorder Partnership
Fire Brigade
North Cumbria Acute Hospital Trust
North West Ambulance Service

Age Concern
Allerdale Disability Association
AWAZ
British Toilet Association
CALC
Citizens Advice Bureau
Cumbria Childminding Association
Cumbria Constabulary Estates Manager
Cumbria Youth Alliance
Cumbria Neighbourhood Watch Association
Churches together in Cumbria
Connexions
County Youth Service
Disabled Persons Transport Advisory Committee
Disability Rights Commission
Equality and Human Rights Commission
Gingerbread
Gypsy Council
Help the Aged
Older Persons Forum
Rural Women’s Unit
Sure Start
Traveller Law Reform Project
Voluntary Action Cumbria
West Cumbria CVS
Women’s Institute
Women’s National Commission
Young Farmers
Youth Cumbria
Youth Outreach
Youthtastic
Cumbria Constabulary Estate Manager
Aggregate Industries
Allerdale Business Forum
CBI
Chemical Business Association
Cockermouth Chamber of Trade
Cumbria Housing Group
Cumbria Chamber of Trade and Commerce
Cumbria Inward Investment Agency
Cumbria Rural Enterprise Agency
Cumbria Rural Form Forum
Cumbria Rural Housing Trust
Cumbria Strategic Partnership
Cumbria Tourism
Cumbria Vision
Derwent and Solway Housing Association
Eden Housing Association
Home Builders Federation
Home Housing
Homes and Communities Agency
Impact Housing
Institute of Directors
Learning and skills Council
Local Strategic Partnership
Morrisons
North Allerdale Development Trust
NDA
North Housing Consortium
Rural Regeneration Cumbria
Tesco
West Cumbria Development Agency
Westfield Housing Association
West Lakes Renaissance

Airport Operators Association
Associated British Ports
British Cycling Federation
Civil Aviation Authority
Freight Transport Association
National Air Traffic Services
Network Rail
North Cumbria Community Transport
Port of Workington
RAC
Road Haulage Association
Stage Coach
Sustrans

Various consultants who have requested to be consulted on the LDF

Internal consultations

Environment
Housing
Property Services
Appendix 2: Tests of Soundness for a Development Plan Document

Tests of Soundness for a Development Plan Document.

Outlined below is the framework for the assessment of soundness which will be carried out by Inspectors at the independent examination.

To be ‘sound’ a Development Plan Document should be JUSTIFIED, EFFECTIVE and Consistent with NATIONAL POLICY.

Justified means that the document must be
• founded on a robust and credible evidence base
• the most appropriate strategy when considered against the reasonable alternatives

Effective means that the document must be
• deliverable
• flexible
• able to be monitored.
Appendix 3: Locations where documents can be Viewed

Allerdale Borough Council
Allerdale House
Workington
CA14 3YJ
Tel: 01900 702765/702767
Opening times:
Monday to Thursday 8.45 – 17.15
Friday 8.45 – 16.45

Allerdale Borough Council
Customer Service Centre
Town Hall
Oxford Street
Workington
CA14 2RS
Tel: 01900 702702
Opening times:
Monday to Thursday 8.45 – 5.00
Friday 8.45 – 4.30

Local Link
The Brandraw
Aspatria
CA7 3EZ
Tel: 016973 20515
Opening times:
Monday 14.00 – 18.00
Tuesday 10.00 – 18.00
Wednesday 10.00 – 18.00
Friday 14.00- 17.00
Saturday 10.00- 12.00

Cockermouth Library
Main Street
Cockermouth
CA13 9LU
Tel: 01900 325990
Opening times:
Monday 10.00 – 19.00
Tuesday 10.00 – 17.00
Wednesday 10.00 – 19.00
Thursday 10.00 – 12.30
Friday 10.00 – 17.00
Saturday 10.00 – 13.00

Maryport Library
Lawson Street
Maryport
CA15 6ND
Tel: 01900 812384
Opening times:
Monday 9.30 – 19.00
Tuesday 9.30 – 17.00
Wednesday 9.30 – 12.30
Thursday 9.00-19.00
Friday 9.30 – 17.00
Saturday 9.30 – 12.30
Silloth Library
Solway community school
Liddell Street
Silloth
CA7 4DD
Tel: 016973 32195
Opening times:
Monday 14.00 — 18.00
Wednesday 11.00 — 13.30  14.30 — 17.00
Thursday 11.00 — 13.30  14.30 — 17.00
Friday 11.00 — 13.30  14.30 — 17.00
Saturday 10.00 — 12.00

Workington Library
Vulcans Lane
Workington
Tel 01900 706170
Opening times:
Monday 10.00 — 19.00
Tuesday 10.00 — 19.00
Wednesday 10.00 — 19.00
Thursday 10.00 — 17.00
Friday 10.00 — 17.00
Saturday 9.30 — 16.00
Sunday 12noon — 16.00

Wigton Library
High Street
Wigton
CA7 9NJ
Tel 016973 66150
Opening times:
Monday 13.00 — 17.00
Tuesday 10.00 — 19.00
Thursday 10.00 — 17.00
Friday 10.00 — 19.00
Saturday 10.00 — 12.30

Local Links
Community Office
Market Hall
Church Street
Wigton
Tel 01900 702890
Opening times:
Monday-Thursday 8.45 — 5.15
Friday 8.45 — 4.45

Cockermouth Customer Services Centre
Fairfield Car Park
Cockermouth
CA13 9RT
Tel 01900 702870
Opening hours:
Monday—Thursday 8.45 — 5.15
Friday 8.45 — 4.45
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<th>LDF Document and consultation stage</th>
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All specific and general consultation bodies. In particular those that have a housing, regeneration, environment or infrastructure remit.

All specific and general consultation bodies. In particular those agencies involved in infrastructure and service provision, developers, regeneration and housing partners as well as the wider community.

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As above depending on the nature and content of the document.
Allerdale Borough Council has an ambitious vision of making Allerdale “a great place to live, work and visit”. In 2006 a Corporate Improvement Plan was published which takes the vision one step further by identifying how, over the next 5 years, we will work towards making it happen.

As part of this the Planning and Development Service has a purpose of improving and protecting Allerdale’s physical environment and economy. The main aims of the service are summarised in the strategic plan as:

- To provide an efficient Planning and Development Service that allows and encourages development opportunities, safeguards existing investment but offers control that ensures the public interest is maintained, involves public scrutiny and treats individual applicants as customers.

- To continue to advise on changes in legislation, guidance and advise through reports, seminars and training sessions, and provide appropriate training opportunities to staff at all levels.

- To provide a Planning and Development Service that is integrated with every relevant Council department and works closely with the private sector.

In furtherance of the above, the Service looks towards achieving the following.

1 General Standard of Service

We will:

- Treat applicants, neighbours, people we consult, and the public as customers of the service.

- Treat all customers politely and fairly.
2 Pre-Application Discussion: Asking for Information and Advice

We will:
• Welcome pre-application discussion with a view to encouraging high quality applications which can be dealt with as efficiently as possible.

• Encourage customers to make appointments prior to visiting the office.

• In the case of large scale and/or complex proposals, seek to establish a ‘development team approach’ to give customers the best possible guidance.

• In cases where advice is sought by letter, aim to offer a written response within 10 working days.

• In the case of telephone enquiries which cannot be dealt with immediately, to offer a response within 1 working day.

• Offer advice which is accurate and objective.

• On request, comment on the merits of a proposed application having regard to policy, previous decisions and Council requirements. If appropriate the advice of likely consultees will be sought or the enquirer advised that the opinion might be the subject of further comment.

• Give advice, where known, on any other approvals or consents that may be required for the development.

3 Dealing with Applications

We will:
• Write to you within 3 working days confirming that your application has been received but cannot be registered because it is incomplete or invalid. The letter will explain what is missing or how to correct any mistakes. Further, the letter will explain that it is intended to return the application and refund any fees paid if the errors are not resolved within 15 working days of the date of the letter.

• Register the application when complete, if it was not on the day of receipt, and acknowledge receipt within 3 working days. The acknowledgement letter will set out your rights and give a date by which a decision should be made.

• Place a copy of the application on the statutory public register the Authority is required to keep within 3 working days and have the register available for public inspection at all reasonable hours.

• Within 3 working days of receipt initiate consultation with as wide a public audience as might be seen to be appropriate in order that they will have opportunity to comment on the merits of what is proposed.

• Will seek to publish a weekly list of applications received in the local press. The details of the applications received will also be published on the Councils web-site.

• The application site will usually be inspected by the case officer within 10 working days of receipt of the application and a professional appraisal of the proposal made.

• If further consultation is considered necessary following the site inspection, it will be initiated within 3 working days of the visit.

• If minor revisions are required to enable an application to be considered favourably, or further information required, these will be requested within 21 working days of receipt of the application and it will be expected that a formal response be received within 15 working days. The Council may need more time to consider applications changed in this way as, for example, re-consultation with interested parties may be deemed to be necessary.
If revisions to a proposal are more than might be described as minor, the applicant will be given the opportunity to withdraw the application and if this opportunity is not taken then the application will be determined as submitted.

Inform the applicant, in writing, of the decision within 3 working days of it being made and, if appropriate, offer clear reasons why it was necessary to either turn down the proposal or to add conditions to an approval.

Deal with the following % of applications received in each differing category within the following Best Value Performance Indicators:

- Major and commercial and industrial applications 60% in 13 weeks
- Minor commercial and industrial applications 65% in 8 weeks
- All other applications 80% in 8 weeks

Where details required by a planning condition are submitted for consideration the Council will aim to decide whether what is proposed is acceptable or not within 10 working days of receipt.

All requests to carry out works to trees, the subject of a Tree Preservation Order, will be determined within 8 weeks of receipt.

All requests to carry out works to trees within a conservation area will be determined within 6 weeks of receipt.

5 Dealing with Complaints about Unauthorised Development

We will:
- Acknowledge complaints alleging that unauthorised development is occurring within 3 working days of receipt.
- The site will be inspected within 10 working days of receipt in order to establish the facts.
- Where a breach of control is established, the person responsible will be written to and informed what action is necessary to correct it.
- The complainant will be notified within 15 working days of the findings of the Investigations, and explaining what action is to
be required, or why no formal enforcement action is to be pursued.

- The complainant will be informed within 10 working days of a decision to take formal enforcement action.

**Contacting the Planning and Development Service:**

<table>
<thead>
<tr>
<th>e-mail</th>
<th><a href="mailto:planning@allerdale.gov.uk">planning@allerdale.gov.uk</a></th>
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</thead>
<tbody>
<tr>
<td><strong>Telephone</strong></td>
<td></td>
</tr>
<tr>
<td>Northern Team</td>
<td>01900 702740</td>
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<tr>
<td>Southern Team</td>
<td>01900 702760</td>
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<tr>
<td>Enforcement and</td>
<td></td>
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<tr>
<td>Tree Team</td>
<td>01900 702750</td>
</tr>
<tr>
<td><a href="http://www.allerdale.gov.uk">www.allerdale.gov.uk</a></td>
<td></td>
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<tr>
<td>look under the Housing, Building and Planning link</td>
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</table>
Thresholds on the types of development that would require a County Council corporate response.

The thresholds set out below have been derived through reference to Schedule 6 (Amendments of the Planning Acts) of the Planning and Compulsory Purchase Act 2004, District Councils must consult the County Planning Authority on:

“(a) a development which would materially conflict with, or prejudice the implementation of a relevant county policy;

(b) a development of land in respect of which the county planning authority have given notice in writing to the district planning authority that they propose to carry out development;

(c) a development which would prejudice a proposed development mentioned in paragraph (b) in respect of which a notice has been given as so mentioned;”

For the above purposes, a relevant County Council policy is defined in Schedule 6 of the Planning & Compulsory Purchase Act 2004 as:

“(10) (b) a policy contained in a structure plan which has effect by virtue of paragraph 1 of Schedule 8 to the 2004 Act”.

It is expected that District Local Planning Authorities will have the general objectives of the Structure Plan in mind when determining all applications. In most cases, proposals will raise issues that are essentially of local interest. Whilst the adopted Structure Plan and other County Council policies, together with any existing relevant adopted Local Plans (and revisions), and the new Local Development Documents will form the context for determining these proposals, the County Council does not need to be formally consulted on these “local interest” applications.

However, some development proposals will raise wider concerns which affect County Council policies, and hence statutory consultations will need to take place on these applications. To assist the interpretation of which development proposals would be covered, the types of application have been agreed and these are set out below.

The thresholds identified within this list are not prescriptive, and should not be rigidly interpreted. Scale is a variable quality, and its significance should be related to the character, nature and capacity of the surrounding area to absorb the development. In assessing which applications will be the subject of consultation District Councils should consider whether there may be applications which although the threshold are likely to have County Council policy implications or which cumulatively may be significant in effect. District Councils should use their discretion and consult the County Council where they believe this to be the case. In particular other County Council policies should be used to inform this judgement.

Thresholds

If a proposed development is allocated or identified and in accordance with an adopted Local Plan or Local Development Document, then there will be no need to consult the County Council.
However, in all other cases, the following development should be the subject of a formal consultation with the County Planning Authority:

**A.** All housing development (assuming a density of 30 dwelling/ha) in excess of:

i) 60 units or 2ha within the Key Service Centres (see definition below); or
ii) 30 units or 1ha within any other settlement identified as a Local Service Centre;
iii) 7 units or 0.25 ha elsewhere (i.e. rural area); or
iv) any development where the annual rate of provision in the JSP is exceeded by 10% (taking account of phasing polices).

**B.** All retail development in excess of:

i) 2,500 (gross) sqm either out-of-centre, or edge-of-centre locations providing a gross floor space (including outdoor sales) within Key Service Centres; or
ii) 1,000 (gross) sqm within the Local Service Centres, or development which would be at a scale inappropriate to the needs and size of the catchment of the Local Service Centre;
iii) all retail development within other rural settlements and villages, (smaller than Local Service Centres), where the scale could be harmful to local service provision.

**C.** All employment development [i.e. B1 – B8 of the Use Classes Order (Amendment) 2005] in excess of:

i) 2ha within identified Key Service Centres; or
ii) 1ha, or 2,500sqm (gross) for Use Class B1 developments, or 5,000sqm (gross) for Use Class B2 developments, either on the edge of, or adjoining a Key Service Centre or within a Local Service Centre; or
iii) 0.5ha elsewhere in other rural areas; or
iv) Any application in connection with any Airport, which would involve a new runway, construction of a new airport terminal, or the expansion of the terminal, which would provide additional capacity;

or

v) Any application in connection with the ports in Cumbria, which would enable new or extended trading docks, piers and ferry terminals and connected land-based infrastructure.

**D.** Redevelopment for other purposes of existing employment land (or land allocated in a local plan or with planning permission) in excess of 1 ha.

**E.** Any significant tourist/leisure proposal by reason of both size and number of visitors which is not within a Key Service Centre; i.e. caravan chalets, hotels or conference centres.

**F.** Any other significant development proposal outside a Key Service Centre, by reason of its scale, size or potential cumulative impact on: the present character, quality and setting of the landscape; impact on the integrity of an area or feature of national or international conservation importance or within their settings (see definition in JSP Policy E34); or impact on local amenity.

**G.** All significant proposals for service areas on motorways and trunk roads.

**H.** Any wind energy proposal (turbines 15m high to hub and above) within 20km radius of another proposed or approved scheme, or any scheme of
3 or more turbines (15m high to hub and above) elsewhere, and any other renewable energy infrastructure proposals.

I. Significant developments with potentially wider than district impact (including sea defence and reclamation works on coastal areas or floodplains).

J. Major developments such as prisons, pipelines, oil or gas terminals, energy supply schemes (conventional, nuclear, or large-scale renewable on- or off-shore), water supply schemes, or upgrades to the electricity distribution network required as a result of development.

K. Development concerned with spent fuel reprocessing activity and any other new nuclear related development that is a ‘District’ matter, which is significant in size or impact.